

ROUTING SLIP

TO:

		ACTION	INFO	DATE	INITIAL
1	DCI				
2	DDCI				
3	EXDIR				
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5	DDI		X		
6	DDA				
7	DDO		X		
8	DDS&T				
9	Chm/NIC	X			
10	GC				
11	IG				
12	Compt				
13	D/OCA				
14	D/PAO				
15	D/PERS				
16	D/Ex Staff				
17	NIO/LA		X		
18	D/ALA/DI		X		
19	C/LA/DO		X		
20					
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22	ER				

SUSPENSE

Date

Remarks

STAT

ER 89-4354

Executive Secretary

24 Oct 89

Date

S/S 8924224

United States Department of State

Washington, D.C. 20520

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October 23, 1989

MEMORANDUM FOR:

MR. BRENT SCOWCROFT
National Security Advisor
The White House

MR. CARNES LORD
Assistant to the Vice President
for National Security Affairs

COL. GEORGE P. COLE, JR.
Executive Secretary
Department of Defense

GEN. THOMAS E. WHITE, JR.
Executive Assistant to the Chairman
Joint Chiefs of Staff

MR. H. LAWRENCE SANDALL
Executive Secretary
Central Intelligence Agency

MS. EMILY WALKER
Executive Secretary
Department of Treasury

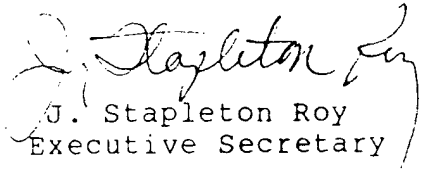
MS. SUE NELSON
Executive Assistant to the
Secretary
Department of Agriculture

MS. MOLLY HAGEBOECK
Chief of Staff
Agency for International Development

MR. ARTHUR E. GREEN
Executive Secretary
United States Information Agency

SUBJECT: October 25 Policy Coordinating Committee (PCC) Meeting
on USG Policy on Haiti.

Please transmit the attached meeting notification and
discussion paper to principals of the Policy Coordinating
Committee on Latin America.


J. Stapleton Roy
Executive Secretary

Attachments: As stated.

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DECL: OADR



B-413-IR



United States Department of State

Washington, D.C. 20522

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MEMORANDUM

TO: PCC Participants

FROM: ARA - Bernard Aronson, Chairman *BA*
PCC on Latin America

SUBJECT: Second PCC Meeting on Policy Toward Haiti

A meeting of the Policy Coordinating Committee will be held as follows to discuss the attached paper on USG policy toward Haiti.

DATE: October 25, 1989

TIME: 2:00 p.m.

PLACE: ARA Conference Room, 6909 State Department

AGENDA: I. Introduction.....Chairman
II. Discussion of Haiti Policy.....All

Principals plus one are invited to attend the meeting. Participants should telephone attendance to the Office of Caribbean Affairs, Haiti Desk (ARA/CAR), at the Department of State, 647-4827.

DISTRIBUTION:

Mr. David Pacelli, National Security Council
Mr. Jon Glassman, Office of the Vice President
Mr. Richard Brown, Department of Defense
BG. David C. Meade, Joint Chiefs of Staff
Mr. James Fall, Department of the Treasury
 Central Intelligence Agency
 Central Intelligence Agency
Mr. Fred Schieck, Agency for International Development
Mr. Kerry Reynolds, Department of Agriculture
Mr. Doug Rose, United States Information Agency

STAT

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DECL: OADR

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DISCUSSION PAPER: USG POLICY TOWARD HAITI

Since the last Policy Coordinating Meeting on Haiti, August 16, Assistant Secretary of State Bernard Aronson visited Haiti for consultations with President Avril, senior government officials, members of the Provisional Electoral Council (CEP), and prominent political, business, and social leaders. Shortly after Mr. Aronson's visit, the GOH announced a calendar for new elections in Haiti. Subsequently, Mr. Aronson consulted with members of the Congressional Task Force on Haiti concerning USG efforts to support democratic reforms, and the need for flexibility in legislation on assistance to Haiti. Responding to Mr. Aronson's invitation, Congressmen Crockett and Fauntroy will visit Haiti December 7-11. Other members of the Task Force may decide to join the delegation.

The calendar calls for elections to be held in stages throughout 1990, beginning with local elections in April, legislative elections in July/August, and a presidential election in October/November. The new government is scheduled to be inaugurated in February 1991.

The election calendar is a significant step forward. However, it is also a gauntlet in the face of those who remain opposed to reform. We can expect that they now will step up their attempts to block the democratic transition process.

We are concerned that deteriorating economic conditions may undo the progress made over the last year on human rights and political reform. On September 27, A widely supported general strike, called to protest the high cost of living and the recently concluded IMF agreement, shut down business throughout most of Haiti. A serious foreign exchange shortage is making imported staple commodities both scarce and expensive.

Elsewhere, the Duvalierists, some business community members, the far left, and elements tied to narcotics trafficking are continuing their attempts to destabilize the government. The Army remains weak in the aftermath of the nearly successful April coup attempt. The Haitian Catholic Church is preoccupied with its internal divisions. Centrist politicians cannot openly support Avril for fear of damaging their electoral credibility. Other politicians, with uncertain prospects at the polls, may prefer to see the process fail and take their chances with another rigged election.

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Time is running out in Haiti. The period between now and the first round of elections in April will be critical. The USG must act now to help stabilize economic and political conditions if the reforms are to have a chance to succeed. If the process fails again, we are likely to see widespread civil violence, a series of short-lived, abusive governments, and an eventual return to power of elements of the former Duvalier regime.

The Bureau of Inter-American Affairs is attempting to identify \$15 million in ESF that can be diverted to Haiti for the critical months ahead. We are also pressing other potential bilateral and multilateral donors to assume a more substantial financial role. It is imperative that other USG agencies also identify resources for Haiti. For example, we need an additional \$25 million in monetized PL-480 for FY-90, as well as modest sums of FMSF to support quality of life items for the enlisted ranks of the Haitian Army. Civic Action programs, medical and engineering training exercises and ship visits would also be useful.

PCC participants should be prepared to discuss the above examples, and other assistance their agencies could provide in support of USG policy in Haiti. The Department of State proposes to establish an informal PCC working group to coordinate USG efforts in support of democratic reforms in Haiti.

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